

PLANNING AND DEVELOPMENT DEPARTMENT



September 22, 2016

The Honorable Lori Boyer, President
The Honorable Danny Becton, LUZ Chair
And Members of the City Council
117 West Duval Street
Jacksonville, Florida 32202

**RE: Planning Commission Advisory Report
Ordinance No. 2016-550**

2030 Comprehensive Plan Text Amendment

Dear Honorable Council President Boyer, Honorable Council Member and LUZ Chairman Becton and Honorable Members of the City Council:

Pursuant to the provisions of Section 650.405 *Planning Commission Advisory Recommendation and Public Hearing*, the Planning Commission **Approved** Ordinance 2016-550 on September 22, 2016.

- P&DD Recommendation APPROVE
- PC Issues: None
- PC Vote: **8-0 APPROVE**

	<u>Aye</u>	<u>Nay</u>	<u>Abstain</u>	<u>Absent</u>
Chris Hagen, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Daniel Blanchard, Vice Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Abel Harding, Secretary	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Jerry Friley	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Marshall Adkinson	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Nicole Sanzosti Padgett	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Ben Davis	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Dawn Motes	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

Respectfully,

Kristen D. Reed, AICP
Chief of Community Planning

Staff Report on
Proposed 2016B Series Text Amendment
to the Future Land Use Element
and the Transportation Element of the
2030 Comprehensive Plan

ORDINANCE 2016-550

As indicated in EXHIBIT 1 for Ordinance 2016-550, a text amendment is being proposed to amend Future Land Use Element (FLUE) Policy 6.2.2 and Transportation Element Objective 1.4 and Policies 1.4.5, 1.4.6 and 1.4.10 to delegate the authority to establish the Mobility Plan update schedule to the local ordinance. Currently, the schedule for the Mobility Plan update is found both in the 2030 Comprehensive Plan and local ordinance. The text amendment would eliminate duplication and possible confusion by establishing the schedule for the Mobility Plan update and related tasks in one location through local ordinance.

The Planning and Development Department recommends **APPROVAL** of the text amendment in the attached **EXHIBIT 1** and submitted as **Ordinance 2016-555**.

1 Introduced by the Land Use and Zoning Committee:
2
3

4 **ORDINANCE 2016-550**

5 AN ORDINANCE ADOPTING 2016B SERIES TEXT AMENDMENT
6 TO THE TRANSPORTATION ELEMENT AND THE FUTURE LAND
7 USE ELEMENT OF THE 2030 COMPREHENSIVE PLAN OF THE
8 CITY OF JACKSONVILLE RELATING TO ESTABLISHING THE
9 SCHEDULE FOR MOBILITY PLAN UPDATES AND RELATED
10 TASKS THROUGH LOCAL ORDINANCE; PROVIDING AN
11 EFFECTIVE DATE.
12

13 **WHEREAS**, the Planning and Development Department has initiated
14 certain revisions and modifications to the text in accordance with the
15 procedures and requirements set forth in Chapter 650, Part 4, *Ordinance*
16 *Code* in order to facilitate the appropriate and timely implementation
17 of the plan, and has provided the necessary supporting data and
18 analysis documentation to support and justify the amendments determined
19 to be required and accordingly has proposed certain revisions and
20 modifications which are more particularly set forth in **Exhibit 1**,
21 **attached hereto**, and incorporated herein by reference; and

22 **WHEREAS**, the City by the adoption of Ordinance 2016-252-E
23 approved this text amendment to the 2030 Comprehensive Plan on May 24,
24 2016 for transmittal to the Florida Department of Economic Opportunity
25 ("DEO"), as the State Land Planning Agency and other required state
26 agencies, for review and comment; and

27 **WHEREAS**, by various letters and e-mails, the DEO and other state
28 reviewing agencies transmitted their comments, if any, regarding this
29 proposed amendment; and

30 **WHEREAS**, the Planning and Development Department reviewed the
31 proposed revisions, considered all comments received, prepared a

1 written report and rendered an advisory recommendation to the Council
2 with respect to these proposed text amendments; and

3 **WHEREAS**, the Planning Commission, as the Local Planning Agency,
4 held a public hearing on this proposed amendment to the 2030
5 *Comprehensive Plan*, with due public notice having been provided, and
6 reviewed and considered all comments received during the public
7 hearing, and made a recommendation to the City Council; and

8 **WHEREAS**, pursuant to Section 650.408 *Ordinance Code*, the Land Use
9 and Zoning (LUZ) Committee held a public hearing in accordance with the
10 requirements of Chapter 650, Part 4, *Ordinance Code*, on this proposed
11 amendment and has made its recommendation to the City Council; and

12 **WHEREAS**, pursuant to Section 163.3184(3), *Florida Statutes* and
13 Chapter 650, Part 4, *Ordinance Code*, the City Council held a public
14 hearing with public notice having been provided on this proposed
15 amendment to the 2030 *Comprehensive Plan*; and

16 **WHEREAS**, the City Council further considered all oral and written
17 comments received during public hearings, including the data collection
18 and analysis portions of this proposed amendment to the 2030
19 *Comprehensive Plan*, the recommendations of the Planning and Development
20 Department and the Planning Commission, the final recommendations of
21 the LUZ Committee, and the comments, if any, of the DEO and the other
22 state agencies; and

23 **WHEREAS**, in the exercise of its authority, the City Council has
24 determined it necessary and desirable to adopt this proposed amendment
25 to the 2030 *Comprehensive Plan* to preserve and enhance present
26 advantages, encourage the most appropriate use of land, water and
27 resources, consistent with public interest, overcome present
28 deficiencies, and deal effectively with future problems that may result
29 from the use and development of land within the City of Jacksonville;
30 now therefore,

31 **BE IT ORDAINED** by the Council of the City of Jacksonville:

1 **Section 1. Purpose and Intent.** This ordinance is adopted to
2 carry out the purpose and intent of, and exercise the authority set out
3 in the Local Government Comprehensive Planning and Land Development
4 Regulation Act, Sections 163.3161 through 163.3248, *Florida Statutes*
5 and Chapter 166, *Florida Statutes*, as amended.

6 **Section 2. Amendment to Comprehensive Plan.** The 2030
7 *Comprehensive Plan* is hereby amended to include this revision to the
8 text of the 2030 *Comprehensive Plan* in the Transportation Element and
9 the Future Land Use Element from the 2016B Series which has been
10 initiated by the Planning and Development Department, as more
11 particularly set forth in **Exhibit 1, attached hereto**, dated August 9,
12 2016 and incorporated herein by reference.

13 **Section 3. Effective Date.** This ordinance shall become
14 effective upon the signature by the Mayor or upon becoming effective
15 without the Mayor's signature.

16
17 Form Approved:

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19
20 /s/ Susan C. Grandin

21 Office of General Counsel

22 Legislation Prepared By: Rosario Lacayo

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Ordinance 2016-550 B Series Text Amendment

City of Jacksonville 2030 Comprehensive Plan

Future Land Use Element and Transportation Element

Future Land Use Element

Policy 6.2.2

At the time of the first ~~five-year~~ evaluation of the Multi-modal Transportation Study (appendix to the Mobility Plan), areas will be identified in which the greatest reduction in average VMT has occurred. The land use pattern of these areas shall be studied so as to determine the effectiveness and feasibility of duplicating the land use pattern in other appropriate areas of the City.

Transportation Element

Objective 1.4 Through implementation of the Mobility Plan and Multi-modal Transportation Study (Ghyabi & Associates, 2010), the City shall strive to reduce its per capita Vehicle Miles Traveled (VMT) by 10% by 2030. A baseline for the City's average VMT shall be developed in order to measure the progress of this goal over the course of the plan.

The Study shall be evaluated and revised as necessary pursuant to a schedule established by local ordinance. ~~every five (5) years with the update of the North Florida TPO's Long Range Transportation Plan (LRTP).~~ The Study shall produce a revised schedule of improvements, mobility fees, and amendments to the Comprehensive Plan as appropriate.

* * *

Policies 1.4.5

At the time of the first ~~five-year~~ evaluation of the Multi-modal Transportation Study (appendix to the Mobility Plan), areas will be identified in which the greatest reduction in average VMT has occurred. The land use pattern of these areas shall be studied so as to determine the effectiveness and feasibility of duplicating the land use pattern in other appropriate areas of the City.

1.4.6

The City shall increase the data collection with regards to pedestrian and bicycle facilities on existing, local roadways ~~within five (5) years of the effective date of the Mobility Plan~~. The subsequent Multi-modal Transportation Study will base the bicycle and pedestrian transportation modes on this data collection.

* * *

1.4.10

Approximately 11 percent (11%) of the mobility fee collected per development shall be allocated for projects identified on the bicycle and pedestrian prioritized transportation mode improvement list within the applicable mobility zone, as found within the Mobility Plan. This percentage shall be revised as necessary at the time of each ~~the 5-year~~ evaluation of the Multi-modal Transportation Study.